

## CHAPTER 13

### WAR, CONTINGENCY, AND EMERGENCY CONSIDERATIONS

A. **GENERAL.** This chapter prescribes planning procedures and reporting requirements such as Bulk Petroleum Capabilities Report (**POLCAP**) and Bulk Petroleum Contingency Report (**REPOL**) for acquisition and distribution of bulk fuel in support of **military** requirements beyond D-Day. NOTE: Chapter 11 provides inventory management procedures for managing war reserve requirements and war reserve stocks.

#### B. NATIONAL AND DoD POLICY

1. Executive Order 12656 (Assignment of Emergency Preparedness Functions to Federal Departments and Agencies, 18 November 1988) establishes U.S. policy for national security emergency preparedness and assigns specific preparedness responsibilities to the Federal Emergency Management Agency (**FEMA**), DoD, and other departments and agencies with national security emergency preparedness responsibilities. The Code of Federal Regulations, Title 44 - Emergency Management and Assistance, stipulates **that** the policy of FEMA is to provide an orderly and continuing means of assistance by the Federal Government to State and local civil governments in carrying out their responsibilities to alleviate the **suffering** and damage that result **from** major disasters and emergencies. The Federal Response Plan, coordinated by FEMA and signed by DoD, requires DoD support to Federal emergency response activities.

2. DoD policies, procedures, and responsibilities governing the peacetime supply/distribution of bulk petroleum products apply and, whenever possible, should be continued during periods of international tension and limited or general war.

3. Bulk petroleum products designated as war **reserve** stocks are stored and maintained IAW Secretary of Defense and JCS guidance or by **international** agreements for overseas locations.

4. War **reserve** stocks will not be reconstituted under general war conditions. Wartime operating stock levels **after** D-Day are to be maintained at minimum levels consistent with planned operational commitments, i.e., resupply **quantity** plus safety levels.

5. Petroleum stocks held by the Military Services

and DLA are subject to DoD allocation by the Joint Staff and **CINCs** overseas.

6. DoD Directive 3025.1 (see reference index) authorizes the Services, DLA, and Unified Commands to supply fuel in support of civil disasters when such support does not jeopardize the military mission.

7. During U.S. Government crises, contractor inventory (intended for **delivery** to the Government under contract provisions) may be used in support of military operations to the extent physically practicable and in the absence of any national directives to the contrary. Contractors are expected to supply fuel during a national emergency and perform related services in the contract schedule on a priority basis.

#### C. RESPONSIBILITIES

##### 1. Department of Energy (DoE)

a. DoE (Office of Emergency Planning and Operations) prepares emergency plans and develops preparedness programs for petroleum products, natural gas, coal, and electric power.

b. DoE will assist, coordinate, and direct, as needed in a severe national security emergency, the energy industries to assure that domestic and foreign supplies of energy meet **essential** military and civil requirements of the nation and its allies. In discharging this broad **function**, DoE may:

(1) Formulate and coordinate energy supply programs.

(2) Act as claimant for the energy industries before other Government agencies to obtain supporting resources such as manpower, materiel, transportation, communications, and **funds** needed for vital expansion or recovery programs.

(3) Coordinate and direct the allocation and distribution of energy supplies (such as **fuel**) from primary (refinery) sources to secondary resellers or consumers.

(4) Establish and maintain communication with the energy industries and government agencies to

perform the above functions.

2. Deputy Under Secretary of Defense (Logistics) shall:

a. **Establish/provide** policy guidance relating to the DoD bulk petroleum logistics programs, systems, and procedures, and assure effective implementation IAW DoD Directive 5124.2 (see reference index).

b. Function as the DoD claimant for petroleum products required by the Defense Department and submit such claims to DoE and defend the requirement in coordination with the Joint Staff.

c. Resolve industry allocation conflicts in coordination with DoE, FEMA, and other Federal Agencies.

3. Chairman-Joint Chiefs of Staff shall:

a. CONUS: Allocate petroleum products among the Military Services when DoD claimant stocks are **authorized/released** by DoE. Allocation is made when requirements exceed DoD claimant stocks to ensure that **fuel** requirements for priority operational commitments are supported.

b. OVERSEAS: As necessary, allocate **prepositioned** stocks among the CINCs should these stocks not meet requirements. (See chapter 14.)

4. Unified Commands (JPO) shall:

a. Submit POLCAP and REPOLS IAW Joint Pub 1-03.18.

b. Slate emergency fuel requirements for **delivery** to overseas locations; initial report will be for the period **D+60 to D+180**.

c. Authorize release of BPWRS subject to IMP review.

d. Assign in-country transportation responsibilities.

e. Allocate petroleum products among the component commands. Such allocation will be made when the quantity of DoD claimant stocks do not **equal** those required and to ensure that petroleum requirements for priority operational commitments are supported.

5. Component Commanders of CINCs shall slate

requirements for **D+60 to D+180** in 30-day increments to the Unified Commands (JPOs).

6. Military Services shall:

a. Compute BPWRS requirements by location as specified in chapter 11.

b. Support JPOS in POLCAP and REPOL reporting. (Air Force: submit **REPOLs** on essential CONUS base petroleum facilities when requested by Joint Staff.)

c. Coordinate release of BPWRS in CONUS with DFSC and with **JPOs** in overseas areas.

d. Operate and provide organizational maintenance for DFSPS in their custody.

e. Maintain POS and BPWRS levels at DFSPS in their custody.

f. If communications are disrupted and in the absence of DoD control during the initial phases of shock (**survival**) and recovery periods of a nuclear war, surviving base and unit commands will work closely with DFRs in securing petroleum support from surviving stock.

7. Defense Logistics Agency (DLA)/DFSC shall:

a. Prior to **D+35** days, consolidate CONUS and overseas bulk requirements and slates for **D+60 to D+ 180** as indicated in REPOLS. Requirements which cannot be supplied by normal contracting will be submitted to DLA for **DUSD(L)** guidance.

b. Supply and distribute bulk petroleum products in CONUS.

c. Maintain an Inventory Management Plan for DFSPS worldwide.

d. Prepare slates for resupply of CONUS coastal DFSPS.

e. Contract for bulk petroleum products maintain contingency plans for procurement of such products (**re**: Defense Production Act).

f. Coordinate ocean transportation arrangements with MSC to meet Military Services and Unified Commands requirements.

g. Ensure that **GOCO/COCO DFSPS** in CONUS under DFSC contracts are adequately maintained and operated.

h. Develop and maintain **emergency/alternative** plans for GOCO and COCO DFSPS under DFSC contracts and provide guidance for DFRs in developing their plans.

i. Plan to provide petroleum **logisticians** to the Alternate National Military Command Center (ANMCC) and DLA Relocation Site.

j. Develop plans and procedures in support of contingencies.

k. Submit **REPOLs** IAW Joint Pub 1-03.18.

#### **D. BULK PETROLEUM CAPABILITY REPORT (POLCAP)**

1.” **Purpose.** POLCAP reports are designed to provide the Joint Staff, Military Services, and DLA/DFSC with current petroleum data to ensure that essential petroleum operations and readiness capability is maintained during periods of intensified activity or tension.

2. **Reported By.** Theater Commands will submit POLCAPs.

3. **Reported To.** Address Indicating Group (AIG) 935.

#### **4. Reporting Time and Data**

a. POLCAPS will be submitted annually to the Joint Staff/J4 no later than 1 May.

b. During intensified activity or tension, the Joint Staff/J4 may ask **CINCs** to update POLCAPS by message. Updated POLCAPS will include:

(1) Any changes since the last report.

(2) Product availability and sustainability assessment.

(3) Any problem deemed appropriate.

(4) Data requested by the Joint Staff/J4.

5. **Reporting Format/Instructions.** Reporting instructions are prescribed in Joint Pub 1-03.18, Joint

Operational Reporting System.

#### **E. BULK PETROLEUM CONTINGENCY REPORT (REPOL)**

1. **Purpose.** REPOLs provide Joint Staff, Military Services, and DLA/DFSC worldwide **summary** data on damage and deficiencies of bulk petroleum supplies, storage, and distribution systems. **REPOLs** are used to develop strategies, determine course of actions, etc., in support of supply operations.

2. **Data.** The report is based on the following assumptions:

a. Emergency slates will be submitted in normal slate format.

b. Ocean tanker diversions and cargo changes may occur.

c. During intensified tensions or under war conditions, up-to-date detailed data and status of petroleum products, storage, and distribution facilities will be required.

d. Under war conditions, the Joint Staff, Military Services, and DLA/DFSC may be operating from remote or mobile command and control centers which may not have access to all of the data available.

e. Normal supply procedures may no longer be adequate; thus, emergency procedures may be implemented.

3. **Reported By.** Theaters commands shall submit REPOLs for overseas locations. DFSC shall report for CONUS **DFRs**. (The Department of the Air Force shall report on essential CONUS base petroleum facilities when requested.)

4. **Reported To.** Address Indicating Group (AIG) 935.

5. **Reporting Time.** Reports will commence as follows:

a. Automatically upon declaration of DEFCON 1. When DEFCON 1 is declared, reports will be submitted every 48 hours.

b. Under peacetime conditions, reports will be submitted twice a year (March 30 and September 30).

c. When considered appropriate by reporting commanders or when directed by the Joint Staff.

6. Reporting Format/Instructions. Reporting instructions are prescribed in Joint Pub 1-03.18, Joint Operational Reporting System.